# DODE NO CONTRACTOR

For the year ended December 31, 2021



Fraser Valley Regional District

The Fraser Valley Regional District (FVRD) acknowledges that it conducts its business within the ancestral, and unceded traditional territories of the Stó:lō, Nlaka'pamux, and St'at'imc Peoples. In recognition of this truth, the FVRD is committed to playing a role in advancing reconciliation with Indigenous Peoples who all have lived on these lands since time immemorial.

Contraction and the second



Kettle Valley Rail Trail Rachel Alford

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# MESSAGE FROM THE CAO

As British Columbia entered the second year of the COVID-19 pandemic, the Fraser Valley Regional District (FVRD) joined local governments across the province and adapted their operations to a new normal. 2021 was an unusual year and along with the challenges from the pandemic, there were other unexpected events which challenged business continuity.

During much of the year, monthly board and committee meetings were held virtually and there was limited in-person attendance by the public. At the Hope & Area Recreation Centre and the FVRD's corporate office in Chilliwack, staff complied with public health directives including mask wearing, cleaning protocols, and physical distancing. As in 2020, a smaller percentage of staff continued to work from home.

In November 2021, the FVRD joined local governments in the Fraser Valley as they faced a series of extreme rainfall events – the atmospheric rivers. As will be detailed later in the report, these weather events tested the mettle of the FVRD's operations as nearly one third of the FVRD's 106 staff members put aside regular duties to work in the Emergency Operations Centre (EOC). In other areas of the FVRD, business operations were maintained even though many staff had to work from home due to highway closures.

Despite these challenges, a number of important regional plans and reports were completed including the comprehensive and educational Air Quality Management Plan, the Affordable and Social Housing Inventories, and the Rural Connectivity Report.

In electoral area planning, the Official Community Plan for Popkum-Bridal Falls was completed. Robust stakeholder consultations with First Nations governments, local community groups and the general public progressed on the Hemlock Valley Official Community Plan and Harrison Mills Neighbourhood Plan.

An important tool for public engagement was introduced last August. The Have Your Say FVRD website provided a new way for residents to give feedback online on planning projects and initiatives including the Regional Growth Strategy Update and the Harrison Mills Neighbourhood Plan. Since its launch, more than 3,300 people have visited the site and more than 600 people have provided feedback.

Adapting to the demands of the pandemic and extreme weather may have challenged our staff this year but their dedication to providing customer service, expanding citizen engagement, and maintaining business operations was unwavering.

Jennifer Kinneman Chief Administrative Officer



Jason Lum, FVRD Chair

# MESSAGE FROM THE CHAIR

The Fraser Valley Regional District Board Directors and I joined friends, family and neighbours in navigating the multiple challenges that faced our region this year. From the COVID-19 pandemic, to extreme weather events including wildfires, heat dome, and atmospheric rivers—people in our region showed their resilience and adaptability.

Most dramatically, the atmospheric river events in November put great demands on our electoral area residents. Extreme rainfall, overflowing rivers and streams, and landslides produced multiple and simultaneous emergency incidents that closed highways and disrupted supply chains. In our electoral areas, several properties were lost to the river and homes damaged by water or debris. Every time I signed an Evacuation Order or Alert from the FVRD's Emergency Operations Centre (EOC), I was acutely aware of the impacts on electoral area residents.

On behalf of my fellow Regional Directors, I want to acknowledge the resilience shown by electoral area residents this year. I know personally that living in a rural area comes with a greater level of responsibility to learn about the hazards and risks where you live. Now more than ever, personal preparedness is key to protecting our families and communities.

I owe a debt of gratitude to everyone who worked tirelessly in the EOC during last year's events, as well as the volunteer firefighters who responded to calls to assist residents. The dedicated volunteers of our seven fire departments, many whose own families were impacted by the events, showed bravery, skill, and compassion when called upon to serve.

Despite some of the demands these events had on workplans, the FVRD delivered on many of the Board's Strategic Plan goals. Notable achievements included the modernization of online services to allow the public to do more business transactions from home. A new online engagement website was launched to give residents the power to have their say on plans and projects, at their convenience. And the Investment Policy was updated with best practices to ensure our resident's tax dollars are invested wisely for the future.

In closing, I want to recognize staff in all departments for their steadfast efforts to provide excellent customer service and services to our communities. The FVRD's vision of *Serving Citizens and Communities First* holds strong despite the demands we experienced this year.

Jason Lum Chair, FVRD Board of Directors

# MEET THE BOARD

### **Connect with the Board**

To learn more about the Board Directors visit our website at fvrd.ca.

General inquiries for Board Directors can be sent to info@fvrd.ca or by calling 604-702-5000.

Visit fvrd.ca/meetings and learn how to:

- » Review meeting agendas and minutes
- » Participate in person at a meeting
- » Livestream committee or board meetings
- » View videos of past meetings



Dennis Adamson, Area B



Kelly Chahal, Abbotsford





Cal Crawford, Mission



Taryn Dixon, Area H



Sandy Blue, Abbotsford



Hugh Davidson, Area F



Orion Engar, Area E



Chris Kloot, Chilliwack



Sylvia Pranger, Kent



Al Stobbart, Area G



Leo Facio, Harrison Hot Springs Brenda Falk, Abbotsford



Dave Loewen, Abbotsford



Terry Raymond, Area A (In memoriam)



Jason Lum, Chilliwack



Peter Robb, Hope



Bud Mercer, Chilliwack



Patricia Ross, Abbotsford



Ross Siemens, Abbotsford











Ken Popove, Chilliwack

6



# **FVRD AT A GLANCE**

### 13,336 km<sup>2</sup>

12,658 km<sup>2</sup> electoral areas 678 km<sup>2</sup> municipalities

### Total Pop. 324,035

94.6% live in municipalities 5.4% live in electoral areas

### \$34.2 M operating budget

120 separate service area budgets 106 full time employees



### **8 electoral areas**

Population: 2021	Census
Area A	577
Area B	1,499
Area C	2,244
Area D	2,299
Area E	1,568
Area F	1,384
Area G	2,090
Area H	2,714
Total:	14,375

### **6** municipalities

Population: 202	1 Census
Abbotsford	153,875
Chilliwack	98,161
Harrison	1,905
Hope	6,748
Kent	7,120
Mission	41,851
Total:	309,660

# FVRD AT A GLANCE

### **Fast Facts**



Regional Service Electoral Area Service

### **Fire Services**

- 1,136 calls to fire dispatch **168** volunteer firefighters
- 25 new volunteer firefighters
- 7 fire departments

11 fire halls

### **Hope & Area Recreation Centre**

- 15,333 participants/facility users 4,325 passes sold **51** kids enrolled in swim lessons
- 24 different arena user groups

### **Recycling & Waste**

517 tonnes of garbage 113 tonnes of recycling **95** tonnes of green waste 6,780 Recycling Hotline & Recyclepedia web enquiries

### **Utilities**

7 km of dikes in flood protection service areas 7 staff travel over 205,000 km on water & sewer duties

### **Invasive Weeds**

573 sites treated 824 sites where no new weeds were found

### **Mosquito Control**

1,698 ha treated for floodwater breeding habitat 23 calls to Hotline

### Housing

81% homes single-detached 6% of homes built in the FVRD are in the electoral areas

### **Air Quality**

6 air quality monitoring stations in FVRD 15 days under Air Quality Advisory 56 "Love Our Air" classroom presentations

### **Regional & Community Parks**

12 regional parks 1,834,812 regional park visits up 20% over 2020 7 community parks 3 community trails 24,287 community park visits up 6% over 2020



### **Building & Bylaw**

273 building permits worth nearly \$51 M 277 bylaw inspections completed

### **Transit**

83 km Fraser Valley Express (FVX) bus route—Chilliwack to Lougheed SkyTrain Station 142 km from Hope to Lougheed SkyTrain via FVRD transit

### **Animal Control**



3,034 calls for service

593 educational patrols

- 304 dogs reunited with owners
- 58 dogs found new homes



Island 22 Regional Park

# ABOUT THE FVRD

The FVRD delivers services efficiently and effectively through region-wide or shared service delivery models. These include electoral area water supply and sewer services, regional parks, and recreation facilities, to name a few.

The FVRD has more than 120 service, infrastructure, and financing agreements with municipalities and electoral areas to deliver services in the following categories:

- » Regional, where all municipalities and electoral areas are served
- » Sub-regional, where two or more jurisdictions are served
- » Local, in the electoral areas where FVRD is the local government

Collaboration is key in local government and the FVRD collaborates extensively with First Nations and other levels of government to ensure effective governance, administration, and services. The regional district has direct relationships with individuals, businesses, organizations, institutions, and communities that access regional utilities and services.

The Fraser Valley Regional Hospital District (FVRHD) invests in traditional health care services by providing capital funding for health care infrastructure, such as health facilities and hospital equipment.



Long Island, Harrison Lake O Jacquie Van Basten

# SENIOR LEADERSHIP TEAM

The Senior Leadership Team works collaboratively to:

- » Provide guidance to departments on the Board's Strategic Plan goals
- » Consider issues facing local government and lead corporate decision-making
- » Discuss solutions to organizational issues and challenges
- » Provide direction on corporate-wide policies, systems, projects and initiatives

Chief Administrative Officer	. Jennifer Kinneman
Director of Regional Services	. Stacey Barker
Director of Planning & Development	. Graham Daneluz
Director of Engineering & Utilities	. Tareq Islam
Director of Corporate Services & Chief Financial Officer	. Kelly Lownsbrough
Director of Legislative Services & Corporate Officer	. Jaime Van Nes



Team Rubicon assisting with flood clean up in Frosst Creek, Electoral Area H

# A YEAR OF EXTREMES

2021 was a year of extreme weather from summer heat domes and wildfires to record rainfalls from atmospheric rivers in the fall.

The FVRD experienced wildfires in the Fraser Canyon and Harrison Lake. Emergency Mangement staff supported incident commands, coordinated with affected First Nations and assisted Lytton First Nation at their temporary headquarters at Camp Hope (Electoral Area B).

For the FVRD, the most extreme weather event happened when the Fraser Valley was doused with heavy rainfall by three separate atmospheric river extreme rainfall events from November 14 to December 2, 2021. The FVRD's Emergency Operations Centre (EOC) was activated on November 14 following the first wave of the storm and the Province of BC issued a State of Local Emergency for the region shortly after.

Over the next few weeks, the EOC received 60 confirmed incidents of overland flooding, landslides, and mudslides across all eight electoral areas. Incidents were reported by first responders in the field (Fire, RCMP, and Search and Rescue), as well as by many residents through the EOC public inquiry line.

An emergency of this magnitude required a robust and high-functioning EOC. The usually quiet FVRD boardroom was transformed quickly into a bustling hub of information-sharing and planning. For nearly five weeks, a third of the staff working at the Chilliwack office were seconded from their regular positions to support the EOC.



Flood debris clean up Frosst Creek, Electoral Area H

The EOC issued 27 Evacuation Orders and Alerts for electoral area properties where there was danger for loss of life and/or property from flooding and landslides. Nearly 2,000 properties and 5,610 people, about half of the electoral area population, were impacted.

The Alertable emergency notification system was used by the EOC to send 36 advisory alerts and four critical alerts to nearly 15,000 subscribers to the service. The FVRD's website and social media platforms became the official channels for verified emergency updates.

The storm impacted the FVRD Regional Airpark in Hope when the surrounding area was cut off from the rest of the province due to road closures. For five days more than 500 flights flew in and out of the usually quiet airpark. Helicopters and planes arrived with supply drops, transported passengers, and brought emergency supplies. Once the community was reconnected by highways, flight traffic remained busy to service the surrounding areas which needed repairs.

As the response moved into the recovery phase, the FVRD contracted hydrotechnical assessments on several creeks and geotechnical assessments in impacted areas to assess landslides. Several emergency works projects were started including debris removal from public lands before the EOC winded down for the winter break.

A number of emergency-related construction and engineering projects were scheduled to start in 2022, totalling in excess of \$3,100,000. The EOC identified several projects outside of its remit that required escalation to the appropriate provincial ministries and agencies including road works and environmental projects.

# ATMOSPHERIC RIVER EVENTS

November 14 – December 2, 2021

**62** 

Days of active EOC 30% of FVRD staff seconded to EOC duty

27

Evacuation Alerts & Orders Issued 60

Confirmed Incidents overland floodings and landslides



2,000

Properties under Evacuatior Order or Alerts





Atmospheric ri events

**1M** 

Twitter impressions & 1.3 K retweets

16,224

Alertable Subscribers up 129% 4 critical level alerts 36 advisory level alerts 100,351 individual notifications





# 5,610

People impacted nearly half the electoral area population





Facebook page visits & 185,128 people reached 1,129 new page likes



# STRATEGIC PRIORITIES

In the 2020 - 2022 Strategic Plan, the Board of Directors established fifteen strategic priorities within six areas to guide the direction and major activities of the FVRD.

In 2021, the FVRD completed several of these priorities; however, due to organizational challenges related to the ongoing COVID-19 pandemic and the 2021 atmospheric river event, some projects were delayed.

Many of the initiatives and projects undertaken by the FVRD span multiple years and involve other governments and organizations.

The achievements on the following pages represent highlights of the work accomplished to fulfil these goals in 2021.



Fraser Valley Regional District





2021 ACCOMPLISHMENTS

### Develop a long-term financial strategy that is sustainable and affordable

- » A thorough review of internal systems, financial controls, and the implementation of process changes created efficiencies that will contribute to a positive and rewarding finance culture at the FVRD. Changes were made to improve processes for timesheet and payroll, accounting and banking, and reporting to external funders. The Finance team also worked with departments to streamline the annual budget process. Refinements were made to the Community Works Funds project approval, planning, and reporting processes.
- » The Finance team invested time in staff training and led a series of sessions across the organization to streamline financial operations and to serve as refreshers for colleagues on typical finance-related processes.
- » The annual preparations for the 2022-2026 Financial Plan included targeted engagement with electoral area Directors and a public consultation period using the new Have Your Say FVRD engagement website.
- » Updates were made to the FVRD's Investment Policy to align it with financial best practices and to enable maximum returns on taxpayer dollars.
- » A review of inter-departmental financial processes highlighted a number of opportunities for improvement. Making changes to these processes will follow a phased approach. Several areas have been reviewed and these new processes will be fully implemented in 2022. They include management processes for assets, projects, contracts, and grants. A process for analysing completed projects and reviewing lessons learned in order to refine improvements will also be included.



### Update corporate policies and bylaws to identify gaps and mitigate risk

» Policies and bylaws are being brought to the Board in stages. Work was delayed on this goal due to competing corporate priorities including the activation of the EOC for the atmospheric river events.

### Upgrade technology emphasizing business continuity and data security

- » Online services were updated to make it easier for the public to conduct business from home including purchasing dog licences, booking a building inspection and paying utility bills.
- » Technology upgrades to the FVRD boardroom were completed in time to accommodate a robust EOC with an interactive incident map, dedicated computers and televisions for situation updates.

### Advance online/mobile opportunities to conduct FVRD business

- » A major upgrade of the phone system hardware and network programming to a modern Voice over Internet Protocol (VoIP) system was completed at the main office and the CARE Centre. The system allows staff to receive calls to their office lines even when away from their desk through a mobile or desktop app.
- » A new public engagement website, Have Your Say FVRD, was launched to provide an opportunity for the public to provide feedback on FVRD plans, projects, and initiatives.

# Governance & Advocacy



FVRD Boardroom

# 2021 ACCOMPLISHMENTS

### Invest in health care capital infrastructure

» The Fraser Valley Regional Hospital District Board joined the Fraser Health Authority in planning for the replacement and renewal of two long-term care facilities in the region. The Hospital District Board provides funds for hospital improvements in the central and eastern Fraser Valley through money raised by property taxes.

### Advocate for support on regional and electoral area issues from senior governments

- » Engagement continued with the Ministry of Municipal Affairs and Fraser Health to improve health care delivery in the Fraser Valley.
- » The FVRD Board identified shared regional concerns to bring forward as resolutions for the Federation of Canadian Municipalities, Union of BC Municipalities, and the Lower Mainland Local Government Association.

### Enhance collaboration with Indigenous communities

- » Staff and Board Directors continued to work with Indigenous communities throughout the region; however, in person meetings and engagement were limited due to COVID-19, and regional disasters.
- » The Lets'emot Community to Community (C2C) Forum welcomed Electoral Area Services Committee Chair Bill Dickey to the table as a regular member. The C2C is comprised of the leadership of various Upper Fraser Valley communities including the Cheam First Nation, Seabird Island Band, Sq'éwlets First Nation, Stó:lō Tribal Council, the Sts'ailes Nation, the District of Kent and the Village of Harrison Hot Springs.
- » EOC activations provided several opportunities for collaboration with Indigenous communities on joint emergency response. Work is progressing on finalizing fire service agreements with various First Nations communities, as well as potential agreements for the provision of building permitting and bylaw services.



View of the Fraser Valley from Mission Abbey

# 2021 ACCOMPLISHMENTS

### **Regional Sustainability**

### Encourage the development of sustainable and complete communities

- » The public engagement process for the Regional Growth Strategy (RGS) update utilized the Have Your Say FVRD website to reach people across the region. Almost 1,500 members of the public visited the project page to learn more about the RGS update, 952 participants became more informed, including 347 who actively participated in at least one engagement tool.
- » The Affordable and Social Housing Inventories were completed in February 2021, providing municipalities and organizations in the region the ability to track changes in housing supply over time. The first social housing inventory took place in 2009 with updates in 2014 and 2017.

### **Rural Sustainability**

### Encourage the development of sustainable and complete communities

» The Housing Needs Report was completed in accordance with the requirements of the Local Government Act. The report provides community groups with a better understanding of current and anticipated housing needs in the electoral areas. The project was funded through the UBCM Housing Needs Report Program and implementation of actions from the report is ongoing.

### Increase broadband connectivity for rural communities

» A Rural Internet Connectivity report was approved by the Board in February 2021. The FVRD continued to look for opportunities to work with providers and communities to improve rural broadband, as well as prepare for potential grants that may become available.



FVRD Emergency Operations Centre, Nov 2021

### Implement FireSmart/Wildfire Protection initiatives for priority areas

» A grant was secured to fund a FireSmart program for the electoral areas. The funding will support a community wildfire prevention education program, public events and workshops, and free home assessments by a FireSmart Coordinator.

### **Continue to strengthen the Emergency Management Program**

- » The Emergency Management Program provided Emergency Operations Centre support to a number of emergencies in 2021 ranging from local wildfires to the atmospheric river events.
- » Two important emergency management bylaws were adopted by the Board in 2021. The Emergency Management Regulations Bylaw 1622, 2021 updated and clarified roles, responsibilities, and authorities under the Emergency Program Act. The Emergency Management Program Service Area Merger & Establishment Bylaw No. 1606, 2020 consolidated various emergency management and preparedness services areas into a single service.
- » In September 2021, the FVRD hosted the first Incident Command Centre Canada 1-200 Train the Trainer session in BC.
- » The FVRD participated in a number of community-led emergency preparedness sessions at Columbia Valley, Hemlock Valley Homeowners Association AGM, Sunshine Valley AGM, Spuzzum First Nation, and the Yale & District Ratepayers Community Preparedness meeting.



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BRAKE

Transit service in downtown Chilliwack

# 2021 ACCOMPLISHMENTS

### Increase access to interregional transportation options

- » The FVRD partnered with BC Transit and TransLink to plan and implement the expansion of the Fraser Valley Express (FVX) route 66 to the Lougheed Town Centre SkyTrain Station. The long awaited extension to the service launched in spring 2022.
- » In partnership with BC Transit, the FVRD continued to work on identifying opportunities for expanding regional transit services, rebuilding ridership levels impacted by the pandemic and pursuing new bus connections on the north side of the Fraser River.







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# Living Well

New Trail at Neilson Regional Park

# 2021 ACCOMPLISHMENTS

### **Continue to improve access and quality of FVRD recreation assets**

- » Several improvements were made to regional parks to make them more accessible. At Island 22 Regional Park, the riverbank was resloped to the boat launch staging area thanks to funding from a Freshwater Fisheries Society of BC grant to make access to the boat launch easier. At Neilson Regional Park in Mission, a 175 metre gravel trail was built to connect the parking lot to the lower picnic area. At Cascade Falls Regional Park in Electoral Area F, a gravel path to the washrooms was paved. All of these improvements have made these parks more accessible for all users.
- » A BC Wildfire Service crew from Cultus Lake led a training exercise with Parks staff at Elk Mountain to learn about and address trail braiding. Trail braiding occurs when hikers create their own trails usually to avoid a muddy path or other obstacles.
- » At the Hope & Area Recreation Centre, work was completed on the mezzanine elevator to ensure the newly renovated space was accessible for all users.
- » A guideline for designating new parks and trails was approved by the FVRD Board. The guideline was created to assist the Board in making decisions when classifying a park or trail as a "regional" or "community" asset. The guideline will also help identify the appropriate funding model to use for a new park or trail and when re-evaluating the status of existing natural assets.
- » The Outdoor Recreation Management Plan was to be completed in 2021 but was delayed. The plan is expected to be completed in 2022 and will be shared widely with outdoor recreation organizations and partners in the region.

## Energy & Climate Change

Aerial view of the Fraser Valley KiwiK/Shutterstock

# 2021 ACCOMPLISHMENTS

### Continue to work toward carbon-neutral operations

- » A new Air Quality Management Plan was released to reflect the latest air quality trends, data, and research. The plan identified numerous actions that will benefit the region's airshed and achieve the Plan's vision of "healthy air and clear vistas that support a vibrant region."
- » An energy retrofit project was announced for the Hope & Area Recreation Centre. A \$2 million grant was obtained from the Canada Infrastructure CleanBC Communities Fund Program to capture waste heat generated from the ice making process at the arena and divert it towards the pool and buildings. Once operational the system will reduce the facility's greenhouse gas emissions by as much as 90%. The project will also upgrade aging infrastructure and replace the use of ammonia gas. Project design is underway and completion is anticipated by 2025.

### Encourage reduction of waste and help communities work toward Zero Waste

- » The FVRD was awarded a Clean BC Organics Infrastructure and Collection Grant for the construction of a collection area for organics at the Chaumox Landfill in Electoral Area A. The FVRD will partner with the Boston Bar First Nation on this project over the next few years. The finished compost will be distributed locally to the North Bend Community Garden and the refurbished North Bend Mill site.
- » The FVRD's ongoing partnership with FoodMesh continued through 2021, further increasing the amount of food in the region being diverted from landfills. The newest Save-On-Foods in Chilliwack announced their participation in FoodMesh in March, 2021. This was the fourth location in Chilliwack to commit to diverting 100% of their unsold food to charities in the region.



Fraser River at Island 22 Regional Park Tourism Chilliwack - Jenn Kleingeltink

# REPORT FROM THE CFO

The FVRD faced an extraordinary amount of challenges in 2021 and I'm proud of our collective team for their determination and focus. There were ongoing demands of the COVID-19 pandemic including remote work and staff illnesses. The FVRD also faced significant weather events, including the atmospheric river, where approximately one-third of our staff were pulled away from their usual activities to support the emergencies.

Even with these challenges to our organization, the Finance team remained focused on delivering essential services to ensure suppliers and partners were paid in a timely manner, employee payroll was prioritized, and our records had the necessary diligence to ensure fiscal responsibility and accuracy were maintained at all times.

Last year, we revised the Investment Policy and updated processes to improve efficiencies and maximize the returns on taxpayer dollars by investing wisely. We are pleased to have concluded the 2021 financial year with a successful audit for the Regional District as well as the Regional Hospital District.

### **Finance Overview**

The Finance team strives to ensure the effective delivery of new processes as well as the ongoing management of critical risks to the organization. The development of a long-term financial strategy that is sustainable and affordable requires a multi-faceted approach. The Finance team is focused on continuous improvement, and has implemented a number of financial controls and process improvements, and will continue to do so.

The Finance team supports and guides departments to provide services in a financially responsible manner. Providing excellent customer service, in an efficient and friendly manner, is a top priority whether to our own departments or to the public by processing transactions for electoral area utility bills, transit passes, or dog licences.



University of the Fraser Valley, Abbotsford Dale Klippenstein

### **Grants-in-Aid**

The Finance team worked with electoral area Directors to fund 48 Electoral Area Grants-in-Aid projects. The program provides financial support for community organizations and local groups across the regional district.

### **Budget Overview**

Each year the Finance team prepares a five-year Financial Plan to outline how the FVRD and the FVRHD will spend tax dollars. The FVRD manages approximately 120 separate service area budgets. These budgets all have distinct purposes, unique tax bases, revenues, and expenses, as well as their own designated surplus and reserve balances that can not be shared amongst other service areas.

This complexity makes it essential to manage funds effectively now and for future needs in order to be financially sustainable. Given the span of the FVRD and the multiple service area budgets, the FVRD requisition levels vary amongst member municipalities, electoral areas and even amongst property owners within electoral areas, depending on specific service area bylaws and the properties that are included within those levies.

The Finance team reviews balances in existing reserves and surplus funds, considers future needs, and leverages opportunities for efficiencies and to maximize external funding.

We also evaluate what is required to maintain FVRD assets and infrastructure in a state of good repair and the level of reserves and surplus balances available for these purposes. Initial asset management work was completed and presented to electoral area Directors in 2021 to show the estimated asset replacement valuations and the level of funds that should be contributed on an annual basis in order to achieve those values.

Please take some time to review our Audited Financial Statements, presented with the prior year's financial data for comparison purposes; we hope you find this informative.

Kelly Lownsbrough Director of Corporate Services/Chief Financial Officer

# **GRANTS-IN-AID**

### Nature Inspired Play at Creekside Mills

The Creekside Mills Play + Rec Committee was awarded \$4,000 to build a new nature playground at the Creekside Mills at Cultus Lake development in Lindell Beach, Electoral Area H.

Together with donations from the community, the FVRD Grants-in-Aid funds helped the committee raise \$18,500 towards the park project. The FVRD portion funded equipment and materials for:

- » Agility climbing wall
- » Horseshoe pit
- » Sandbox with playhouse and natural wood stepping rounds
- » See-saw
- » Sporting equipment (tetherball, volleyball net)
- » Timber swing set

Building the playground was a community-wide effort by neighbourhood volunteers who donated their time as well as the developer who loaned a crew and equipment. The playground, once complete, will provide a year-round amenity for all ages to enjoy.





### TOTAL # PROJECTS BY AREA

Area A	1
Area B	19
Area C	4
Area D	1
Area E	5
Area F	2
Area G	8
Area H	8
TOTAL	48



Creekside Mills nature playground

### Keeping the News Alive in Boston Bar

The Boston Bar/North Bend Enhancement Society was awarded \$3,000 to keep the local newsletter, called "The Update" alive. The volunteer-published monthly newsletter covers news and events from the Boston Bar Elementary Secondary School, Canyon Lanes Bowling Alley, Family Place, and the Food Bank. The newsletter is an important part of the community and acts like a local newspaper for Electoral Area A residents.

Volunteers from the non-profit society distribute the newsletter each month by mail and at Canyon Lanes Bowling Alley and Family Place. Advertising provides a small revenue stream but the Grants-In-Aid funds covered the cost of a new computer, printer toner, and paper.

The Boston Bar/North Bend Enhancement Society is dedicated to making their town a great place to live. They deliver a wide range of community based services along with operating a number of community facilities.

# 2021 CONSOLIDATED FINANCIAL STATEMENTS

### MANAGEMENT'S RESPONSIBILITY FOR THE CONSOLIDATED FINANCIAL STATEMENTS

The accompanying consolidated financial statements of the Fraser Valley Regional District (the "Regional District") are the responsibility of the Regional District's management and have been prepared in compliance with legislation, and in accordance with generally accepted accounting principles established by the Public Sector Accounting Board of the Canadian Institute of Chartered Professional Accountants. A summary of the significant accounting policies are described in the notes to the consolidated financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The Regional District's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

The Board of Directors meets with management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters.

The consolidated financial statements have been audited by KPMG, LLP independent external auditors appointed by the Regional District. The accompanying Independent Auditors' Report outlines their responsibilities, the scope of their examination and their opinion on the Regional District's consolidated financial statements.

Kelly Lownsbrough

Kelly Lownsbrough, CPA, CMA Director of Corporate Services/Chief Financial Officer



KPMG LLP Suite 200 - 9123 Mary Street Chilliwack BC V2P 4H7 Canada Telephone (604) 793-4700 Fax (604) 793-4747

### **INDEPENDENT AUDITORS' REPORT**

To the Board of Directors of Fraser Valley Regional District

### Opinion

We have audited the accompanying consolidated financial statements of Fraser Valley Regional District (the "District") which comprise:

- the consolidated statement of financial position as at December 31, 2021
- the consolidated statement of financial activities for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the District as at December 31, 2021, and its consolidated results of financial activities, its consolidated changes in net financial assets, and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *"Auditors"* **Responsibilities for the Audit of the Financial Statements**" section of our auditors' report.

We are independent of the District in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.





### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the District's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the District or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the District's financial reporting process.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

• Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.



- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the District's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the District to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

**Chartered Professional Accountants** 

Chilliwack, Canada May 26, 2022

# Fraser Valley Regional District Consolidated Statement of Financial Position

December 31, 2021

	2021	2020
Financial Assets		
Cash and cash equivalents (Note 1) Accounts receivable (Note 2) Inventories Investments (Note 3)	\$ 21,195,040 7,502,905 32,316 29,887,292	\$ 9,033,709 5,825,966 19,293 33,574,276
Investment in government business partnership (Note 4)	 790,360	603,593
	 59,407,913	49,056,837
Financial Liabilities		
Trade payables and accrued liabilities Accrued interest Due to Local governments Landfill retirement costs <i>(Note 5)</i> Municipal Finance Authority debentures <i>(Note 7)</i> Development levies and deferred revenue <i>(Note 8)</i> Community Works funds <i>(Note 9)</i>	 3,982,537 77,093 2,148,140 540,888 8,216,759 12,489,619 6,457,904	2,460,286 77,215 2,093,912 505,050 8,755,682 11,123,895 5,172,967
	 33,912,940	30,189,007
Net Financial Assets	 25,494,973	18,867,830
Non-Financial Assets		
Prepaid expenses Tangible Capital Assets <i>(Note 10)</i> Intangible Capital Assets <i>(Note 11)</i>	 611,785 46,990,151 456,375	574,111 47,199,798 486,800
	 48,058,311	48,260,709
Accumulated Surplus	\$ 73,553,284	\$ 67,128,539
Impact of COVID-19 <i>(Note 13)</i> Contingent Liabilities <i>(Note 15)</i>		
Annual on hoholf of the Decad		

Approved on behalf of the Board:

Kelly Lownsbrough Chief Financial Officer

# Fraser Valley Regional District Consolidated Statement of Financial Activities

	Year Ended December 31, 202
	Budget Actual Actual 2021 2021 2020 (Note 17)
Revenues Member requisitions Government grants Utility user fees Sale of services Other Interest Income from government business partnerships	\$ 19,028,380 \$ 18,964,897 \$ 18,114,720 7,408,180 5,045,340 5,344,111 1,297,370 1,318,960 1,327,550 4,229,090 6,123,859 4,798,588 2,223,080 2,388,095 1,647,796 107,910 351,942 487,771 - 186,767 63,166 34,294,010 34,379,860 31,783,702
Expenses General government services Protective services Transportation services Environmental health services Environmental development services Recreation and cultural services Utilities services	3,602,0603,753,2333,443,8447,396,0208,512,5438,138,3503,586,9903,353,1803,040,4772,673,7202,391,5352,530,4122,326,2201,969,3351,727,7735,922,0005,600,5095,478,6621,799,4402,374,7802,495,22727,306,45027,955,11526,854,745
Annual Surplus Accumulated Surplus, Beginning of Year	6,987,560 6,424,745 4,928,957 67,128,539 67,128,539 62,199,582
Accumulated Surplus , End of Year	\$ 74,116,099 \$ 73,553,284 \$ 67,128,539

Fraser Valley Regional District Consolidated Statement of Changes in Net Financial Assets

Year Ended December 31, 2021

	 2021	2020
Annual surplus	\$ 6,424,745	\$ 4,928,957
Acquisition of tangible capital assets	(1,675,086)	(1,957,150)
Amortization of tangible capital assets	1,860,618	1,987,033
(Gain)/Loss on sale of tangible capital assets	(205,023)	(12,031)
Proceeds on sale of tangible capital assets	229,138	19,858
Amortization of intangible capital assets	30,425	30,425
Change in prepaid expenses	 (37,674)	50,460
Change in Net Financial Assets	6,627,143	5,047,552
Net Financial Assets, Beginning of Year	 18,867,830	13,820,278
Net Financial Assets, End of Year	\$ 25,494,973	\$ 18,867,830

# Fraser Valley Regional District Consolidated Statement of Cash Flows

Year Ended December 31, 2021

	 2021	2020
Operating Activities Annual surplus Items not involving cash	\$ 6,424,745	\$ 4,928,957
Amortization of tangible capital assets Gain/(Loss) on sale of tangible capital assets Amortization of intangible capital assets Partnership income	1,860,618 (205,023) 30,425 (186,767)	1,987,033 (12,031) 30,425 (63,166)
Change in non-cash operating items Accounts receivable Inventories Prepaid expenses Trade payables and accrued liabilities Local governments Accrued interest Landfill retirement costs Development levies and deferred revenue Community works fund	 7,923,998 (1,676,941) (13,023) (37,674) 1,522,252 54,228 (121) 35,838 1,365,723 1,284,937	6,871,218 159,294 14,643 50,460 (1,465,351) (4,942) 367 (2,205) (1,457,665) 509,772
	 10,459,217	4,675,591
Investing Activities Acquisition of tangible capital assets Proceeds on sale of tangible capital assets (Increase)/Decrease in portfolio investments	 (1,675,086) 229,138 3,686,983	(1,957,150) 19,858 3,610,832
	 2,241,035	 1,673,540
Financing Activities Proceeds from debenture debt Repayment of debenture debt	 - (538,923) (538,923)	81,000 (529,347) (448,347)
Change in Cash	12,161,329	5,900,784
Cash and cash equivalents, Beginning of Year	 9,033,711	3,132,927
Cash and cash equivalents, End of Year	\$ 21,195,040	\$ 9,033,711
Supplementary cash flow information:		
Interest paid	\$ 220,131	\$ 239,268

Year ended December 31, 2021

Basis of Presentation	The Fraser Valley Regional District financial statements have been prepared in accordance with the accounting standards of the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Professional Accountants. All material inter-fund transactions have been eliminated.
Basis of Consolidation	The financial statements are presented on a consolidated basis and include the following funds:
	(a) Operating Fund
	The operating fund reflects the financial activities associated with the provision of general municipal and utility services during the year.
	(b) Capital Fund
	The capital fund reflects the financial activities associated with the acquisition, construction and funding of capital assets.
	(c) Reserve Fund
	The reserve fund reflects appropriations of surplus authorized by the Board to be set aside for the funding of future operating or capital expenditures.
Budget Amounts	Budget amounts reflect the statutory annual budget as adopted by the board on January 28, 2021.
Comparative Figures	Certain comparative figures have been reclassified to conform with the financial statement presentation adopted in the current year.
Revenue Recognition	Revenues from member requisitions and grants in lieu of taxes are recognized in the year that they apply. Revenue from sales of services are recognized when the services are provided. Government grants are recognized when they are approved by senior governments and the conditions required to earn the grants have been completed. Development levies are recognized as revenue in the period the funds are expended on a development project. Development levies not expended are recorded as unearned revenue.
Cash and Cash Equivalents	Cash and cash equivalents include cash as well as deposits in term deposits. These investments are highly liquid and are readily convertible to known amounts of cash.
Portfolio Investments	Portfolio investments are recorded at amortized cost plus accrued interest. Discounts or premiums arising on the purchase of portfolio investments are amortized on a straight-line basis over the term of maturity. If it is determined that there is a permanent impairment in the value of the investment, it is written down to net realizable value.

Year ended December 31, 2021

Non-Financial Assets Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible Capital Assets

Tangible capital assets are recorded at cost, which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, excluding land and landfill sites, are amortized on a straight-line basis over their estimated useful lives as follows:

Asset	Useful Life - Years
Land improvements	3 - 50
Buildings and building improvements	10 -100
Vehicles	5 - 20
Machinery and equipment	3 - 15
Water and wastewater infrastructure	10 -100

Landfill sites are amortized using the units of production method based upon capacity used during the year.

Annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the assets is available for productive use.

(ii) Intangible Capital Assets

Intangible capital assets are recorded at cost, which includes amounts for the campground license related to the purchase of the Vedder River Campground occupation license. The costs are amortized on a straight-line basis over their estimated useful life as follows:

Asset

Useful Life - Years

Campground license

Year ended December 31, 2021

### Non-Financial Assets (con't)

(iii) Contributions of Tangible Capital Assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

(iv) Natural Resources

Natural resources that have not been purchased are not recognized as assets in the financial statements.

(v) Works of Art and Cultural Historic Assets

Works of art and cultural historic assets are not recorded as assets in these financial statements.

Use of Estimates The preparation of financial statements in conformity with Canadian Public Sector Accounting Standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities and at the date of the financial statements, and reported amounts of revenue and expenditures during the reported period. Actual results could differ from those estimates.
Liability for Contaminated Sites Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of contaminated sites is recognized when a site is not in productive use and all the following criteria are met:

- (a) an environmental standard exists;
- (b) contamination exceeds the environmental standard;
- (c) the Regional District:
  - (i) is directly responsible; or
  - (ii) accepts responsibility
- (d) it is expected that future economic benefits will be given up; and
- (e) a reasonable estimate of the amount can be made.

The liability is recognized as management's estimate of the cost of postremediation including operation, maintenance and monitoring that are an integral part of the remediation strategy for a contaminated site.

The Regional District has determined that as of December 31, 2021, no contamination in excess of an environmental standard exists related to land not in productive use for which the Regional District is responsible.

Year ended December 31, 2021

1.	Cash and cash equivalents		2021		2020
			2021		2020
	Cash Cash Equivalents	\$ 2	21,195,040 \$ -	\$	9,033,709 -
		\$ <u>_</u> 2	<u>21,195,040</u> \$	\$	9,033,709
2.	Accounts Receivable		2024		2020
			2021		2020
	Accrued interest - investments Local government Provincial Government MFA Debt Reserve - Cash Regional Hospital District Trade Accounts and User Fees	\$	89,701 \$ 715,503 1,183,301 1,632,295 390,350 <u>3,491,755</u>	₽ 	132,449 654,159 622,437 1,604,995 (4,796) 2,816,721
		\$	7,502,905	§	5,825,965

# 3. Investments

The District holds investments in bonds, GICs, and high-interest investment tools.

Investments held at December 31, 2021 are as follows:

		Areaust	Effective	Moturity Data
		Amount	Interest Rate	Maturity Date
Bonds:	BNS EXT STEP	\$ 1,060,000	3.12%	November 21, 2030
	BMO EXT STEP	4,000,000	2.06%	December 21, 2030
Disco	ount on purchase of bonds	(22,709)		
GICs:	RBC INVSAVINGS	5,025,057	2.35%	August 9, 2022
	CCS GIC	2,000,000	2.70%	April 1, 2022
	BLUESHORE CU GIC	1,333,333	2.60%	May 27, 2022
	CCS GIC	1,000,000	2.65%	August 29, 2022
	CCS GIC	1,000,000	1.15%	February 9, 2023
	CCS GIC	1,000,000	2.50%	March 2, 2023
	CWB GIC	1,700,000	1.22%	September 21, 2023
	ROYAL BNK GIC	2,500,000	0.76%	June 22,2022
	SCOTIA BNK ANN GIC	2,000,000	0.82%	December 22, 2022
	SCOTIA BANK CMP ANN	2,291,611	0.92%	June 21, 2023
Term Deposi	ts: ENVISION	5,000,000	0.65%	December 21, 2022
		\$ 29,887,292		

Investments held by the Regional District include securities guaranteed for principal and interest by Canada or by a province, and deposits of chartered banks and credit unions.

Investments at December 31, 2021 have a total carrying value of \$29,976,992 (2020 - \$33,706,755), consisting of amortized cost of \$29,887,292 (2020 - \$33,574,276) and related accrued interest of \$89,700 (2020 - \$132,479). The market value of these investments at December 31, 2021 is approximately \$29,642,802 (2020 - \$33,994,782).

Year ended December 31, 2021

#### 4. Investment in Government Business Partnership

- (a) The District owns a 1/3 partnership share in the Cascade Lower Canyon Community Forest LP "CLCCF" or the "Partnership".
- (b) In 2006, the District along with the Yale First Nation and the District of Hope established the CLCCF for the purpose of operating a community forest. The District initially invested \$10,000 for 10,000 units in the Partnership. In 2013, the Partnership acquired a license to forest up to 34,300 cubic meters of timber annually. At this time net revenues are anticipated to remain within the Partnership until such time that the CLCCF Board determines that sufficient reserves exist to fund capital needs related to forestry operations. Should the Partnership cease to exist, the District would be entitled to 1/3 of the accumulated equity.

The Partnership has a March 31 year-end. The condensed results for its year end March 31, 2021 are summarized below.

CLCCF	Condensed	Financial	Statements:
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Assets	 2021	 2020
Cash Other Current Assets Tangible Capital Assets	\$ 2,147,104 71,152 256,250	\$ 1,084,503 669,304 <u>95,552</u>
	\$ 2,474,506	\$ 1,849,359
Liabilities		
Accounts Payable Partnership Equity	\$ 109,657 <u>2,364,849</u>	\$ 44,869 <u>1,804,490</u>
	\$ 2,474,506	\$ 1,849,359
	 2021	 2020
Total Revenue Total Expenses	\$ 5,127,464 4,567,105	\$ 4,609,437 4,419,933
Net Income	\$ 560,359	\$ 189,504

# 5. Landfill Retirement Costs

Asset retirement obligations consist of landfill closing and post closure costs. Progressive closure costs are estimated at \$1,441,062. Landfill closure costs will be met by annual appropriations and accretion expense based on a plan to fully fund the closure costs by the expected closure date. The Regional District has a statutory obligation to maintain and monitor the landfill site after it is closed. As of 2018, post closure costs were estimated at \$640,000. Post closure costs will be met by annual budget appropriation in the years in which they are incurred. As currently engineered, and based on current waste disposal patterns, the landfill has a total life expectancy of 50 years. The interest rate currently being paid by the Fraser Valley Regional District on MFA debt is 3.36%.

Each year, the Fraser Valley Regional District records an accretion amount such that at the time the retirement obligations arise, they will be offset by the total held in reserves. A liability of \$540,888 has been set aside at December 31, 2021.

# 6. Municipal Finance Authority Debt Fund

- (a) All funds borrowed by the Regional District are upon its credit at large and will, in event of default, constitute an indebtedness of its member municipalities for which they are jointly and severally liable.
- (b) Debenture debt payments (including interest) as at December 31, 2021 are projected for the next five years as follows:

	Member Municipalities	Regional District	Total
2022 2023 2024 2025 2026	\$ 7,373,746 7,359,886 7,359,886 7,324,297 7,174,751	\$ 759,176 758,569 758,569 732,419 704,167	\$ 8,132,922 8,118,455 8,118,455 8,056,716 7,878,918
	\$ 36,592,566	\$ 3,712,900	\$ 40,305,466

# 7. Municipal Finance Authority Debentures

(a)The Regional District has entered into agreements with member municipalities for the purpose of financing municipal undertakings. Under the terms of these agreements, the municipalities are required to provide for and to pay to the Regional District such amounts as are required to discharge their obligations. Any deficiency that may occur shall be a liability of the municipalities.

(b)Municipal Finance Authority debentures are shown net of debt charges recoverable:

	 2021	2020
Debentures Debt charges recoverable	\$ 58,657,190 (50,440,431)	\$ 63,856,190 (55,100,508)
	\$ 8,216,759	\$ 8,755,682

# 8. Development Levies and Deferred Revenue

Development levies represent amounts received from developers for capital infrastructure expenditures required as a result of their development projects. As these amounts are expended, the deferred revenue will be reduced and the amount expended will be recorded as revenue in the statement of financial activities. The following development levies are restricted for specified purposes.

	 2021	2020
West Popkum Drainage Lakeside Trail Bell Acres Water Parkview Water Area D Water Deroche Water Area C Parks Cash in Lieu	\$ 261,510 \$ 283,468 20,227 73,499 135,410 139,062 19,303	251,887 279,975 19,978 72,594 125,591 137,348 19,066
Area D Parks Cash in Lieu Area D Parks VCC Area F Parks Cash in Lieu Area H Parks Cash in Lieu	 126,105 68,107 43,052 <u>54,038</u> <u>1,223,781</u> \$	124,551 67,267 42,521 <u>53,372</u> 1,194,150

# 8. Development Levies and Deferred Revenue (continued)

Deferred Revenues represent amounts received in advance for services which have not yet been provided.

	2021	2020
Deferred Revenue - Utilities	2,977	4,877
Deferred Revenue - Other	84,291	69,175
Deferred Grants - Capital projects	10,795,263	9,463,833
Deferred Revenue - Vedder Campground	5,683	9,620
Deferred Revenue - Animal Control	327,852	337,387
Deferred Revenue - Hope Recreation	49,772	44,853
	11,265,838	9,929,745
Total development levies and deferred revenue	12,489,619	11,123,895

# 9. Community Works Funds

Community Works Fund Agreement funding is provided by the Government of Canada and use of the funding is established by a funding agreement between the Regional District and the Union of British Columbia Municipalities. Community Works Fund Agreement funding may be used towards designated public transit, community energy, water, wastewater, solid waste and capacity building projects, as specified in the funding agreement.

Schedule of Receipts and Disbursements of Community Works Agreement Funds

	_	2021	2020
Opening balance of unspent funds Add: Amount received during the year Interest earned Less: Amount spent on projects	\$	5,172,967 \$ 1,680,462 79,582 (475,107)	4,663,195 821,563 90,233 (402,024)
	\$	6,457,904 \$	5,172,967

Year ended December 31, 2021

# 10. Tangible Capital Assets

Cost	Balance at December 31, 2020	December 31, and		Balance at December 31, 2021
Land Engineering structures Buildings and building improvements Vehicles, machinery and equipment Assets under construction	\$ 3,651,553 37,444,700 14,861,485 14,024,785 5,260,567	\$ - 786,013 - 1,013,362 698,039	\$- (61,750) (106,521) (822,328)	\$ 3,651,553 38,230,713 14,799,735 14,931,626 5,136,278
Total	\$ 75,243,090	\$ 2,497,414	\$ (990,599)	\$ 76,749,905
Accumulated amortization	Balance at December 31, 2020	Disposals	Amortization expense	Balance at December 31, 2021
Engineering structures Buildings and building improvements Vehicles, machinery and equipment	\$ 10,281,515 8,380,037 9,381,741	\$- (61,750) (82,405)	\$ 693,353 501,722 665,543	\$ 10,974,868 8,820,009 9,964,879
Total	\$ 28,043,293	\$ (144,155)	\$ 1,860,618	\$ 29,759,756
	Net book value December 31, 2020			Net book value December 31, 2021
Land Engineering structures Buildings and building improvements Vehicles, machinery and equipment Assets under construction	\$ 3,651,553 27,163,186 6,481,448 4,643,044 5,260,567			\$ 3,651,553 27,255,847 5,979,726 4,966,747 5,136,278
	\$ 47,199,798			\$ 46,990,151

# (a) Assets Under Construction

Assets under construction having a value of \$5,136,278 (2020 - \$5,260,567) have not been amortized. Amortization of these assets will commence when the asset is put into service.

# 11. Intangible Capital Assets

The campground license relates to the purchase of the Vedder River Campground occupation license.

Cost	alance at cember 31, 2020	Additions		Transfers and Disposals	Balance at ecember 31, 2021
Campground license	\$ 608,500	\$ -	\$	-	\$ 608,500
Total	\$ 608,500	\$ -	\$	-	\$ 608,500
Accumulated amortization	alance at cember 31, 2020	Disposals	A	amortization expense	Balance at cember 31, 2021
Campground license	\$ 121,700	\$ -	\$	30,425	\$ 152,125
Total	\$ 121,700	\$ -	\$	30,425	\$ 152,125
	book value cember 31, 2020				book value cember 31, 2021
Campground license	\$ 486,800				\$ 456,375
	\$ 486,800				\$ 456,375

# 12. Pension Liability

The Regional District and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits are based on a formula.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry- age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2018, indicated a \$2,866 million funding surplus for basic pension benefits on a going concern basis.

The Regional District paid \$643,053 (2020 - \$587,127) for employer contributions to the plan in fiscal 2021.

The next valuation will be as at December 31, 2021, with results available in 2022.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

# 13. Impact of COVID-19

On March 11, 2020 the COVID-19 outbreak was declared a pandemic by the World Health Organization. The situation has been dynamic and the pandemic continued throughout 2021. The Regional District was in receipt of Provincial Safe Restart Funds intended to assist local governments' response to the pandemic. A summary of the use of the funds by the Regional District is as follows:

	2021	2020
Funding Recieved from Province of BC	\$ 431,000	\$ 1,362,000
COVID Surplus, Beginning of Year	1,084,987	-
Total Funding to be distributed	1,515,987	1,362,000
Less:		
Revenue Shortfalls	(62,870)	(155,000)
Computer and Other Electronic Technology	(132,604)	(36,995)
Facility Reopening & Operating Costs	(120,254)	(41,918)
Other Related Costs	(352,750)	(43,100)
Total COVID-19 Safe Restart Funds Spent	(668,477)	(277,013)
COVID Surplus, End of Year*	\$ 520,569	\$ 1,084,987

\*At December 31, 2021, all COVID Surplus has been further allocated.

# 14. Comparative Figures

Certain 2020 comparative figures have been reclassified to conform with the financial statement presentatior adopted in the current year. These reclassifications do not impact the annual surplus.

# 15. Contingent liabilities

# a) Legal Actions

As at December 31, 2021 certain legal actions are pending against the Fraser Valley Regional District, the outcome of which cannot be reasonably determined. These actions will be settled subsequent to year end and are not of determinable amount. When the amount becomes determinable it will be included in the financial statements.

# b) Municipal Finance Authority Debt Reserve Fund

With respect to amounts financed through the Authority, the Regional District is required to pay into a debt reserve fund administered by the Authority, an amount equal to one-half the average annual installment of principal and interest relative to any borrowing for its own purposes and on behalf of member municipalities. This amount may be paid either in full or in an amount of cash equal to 1% of the principal amount borrowed together with a non-interest bearing demand note for the balance. If, at any time, the Authority does not have sufficient funds to meet payments of sinking fund contributions due on its obligations, the payments or sinking fund contributions shall be made from the debt reserve fund. The demand notes payable to the Authority and receivable from member municipalities are callable only if there are additional requirements to be met to maintain the level of the debt reserve fund.

c) Municipal Insurance Association of B.C.

The District is a member of the Municipal Insurance Association (MIA) which operates under a reciprocal insurance exchange agreement. The main purpose is to pool the risk of third party liability claims against members in order to allow for stable financial planning related to those broad risk management strategies to reduce accidents occurrences against the District. The District is assessed an annual premium based on population, administrative costs, premium tax, and re-insurance oversights by the Provincial government.

# 16. Contractual Rights

In addition to the debenture charges recoverable from member municipalities as disclosed in note 7(b), the Regional District is entitled to the following payments under contract as at December 31, 2021.

	Total
2022	\$ 260,329
2023	36,713
2024	26,071
2025	24,869
2026	12,168
Thereafter	194,766
	554,916

# 17. 2021 Plan

The budget data presented in these financial statements was included in the Fraser Valley Regional District 2021 - 2025 Financial Plan, adopted through Bylaw No. 1624, 2021 on January 28, 2021. The following table reconciles the approved budget to the budget figures in these consolidated financial statements.

	2021
Revenues: Budget Less:	\$ 46,079,220
Internal Recoveries/Debt servicing paid on behalf of municipalities	(11,785,210)
Budgeted revenues per Statement of Operations	34,294,010
Expenses: Budget Less:	36,231,970
Internal Recoveries/Debt servicing paid on behalf of municipalities	(8,925,520)
Budgeted expenses per Statement of Operations	\$ <u>27,306,450</u>

# 18. Segmented Information

Segmented information has been identified based upon lines of service provided by the District. District services are provided by departments and their activities are reported by functional area in the body of the financial statements. Certain lines of service that have been separately disclosed in the segmented information, along with the services they provide are as follows:

i) General Government:

General Government includes services and activities responsible for the overall direction and monitoring of regional initiatives. These include, but are not limited to legislative services, Board operations and remuneration, treaty advisory committee, fiscal services, information technology, geographic information systems, feasibility studies and overall organizational administration.

ii) Protective Services:

Protective Services includes those services that provide protection to the region's inhabitants and their property. Services include seven (7) Volunteer Fire Departments, Emergency Management, 911 Emergency Telephone Services, Regional Fire Dispatch, Search & Rescue and Dyking/Flood controls.

iii) Transportation Services:

Transportation Services includes the operation of certain rural transit services, nine (9) Street Lighting Service areas, and the operation of the Hope and District Airport.

iv) Environmental Health Services:

Environmental Health Services includes the delivery of the Regional Air Quality and Solid Waste Management programs, Mosquito control program, Noxious Weeds program, four (4) drainage systems, three (3) refuse/recycling collection systems, and the Boston Bar Landfill.

v) Environmental Development Services:

Environmental Development Services includes the delivery of Regional Planning and Electoral Area Planning as well as the administration of the Electoral Area Soil Deposit and removal sites.

vi) Recreation and Culture Services:

Recreation and Culture services includes the Regional Community Parks system and Library services in the Electoral Areas. Recreation and Cultural Services also includes the Hope and District Recreation Commission, Almer Carlson Pool, Boston Bar bowling alley, Boston Bar Television, Harrison Lake Boat Launch and Area A & B Heritage Conservation.

vii) Utility Services:

Utilities includes the construction and operating of twelve (12) water systems and five (5) sanitary sewer systems.

Year ended December 31, 2021

# 18. Segmented Information (continued)

	G Govei	General Government	Protective Services	Transportation Services	Environmental Health	Environmental Development	Recreation & Culture	Utility Services	2021	2020
Revenues Member requisitions Government grants Sales of service Other	\$ 2,81 46 73 73 73 73	2,811,150 \$ 467,644 730,358 730,351 4,547,503	5,029,459 1,913,523 1,698,585 1,337,452 9,979,019	\$ 1,373,131 1,783,138 926,175 27,562 4,110,006	\$ 1,988,527 109,662 792,545 <u>33,625</u> 2,924,359	\$ 1,636,138 137,414 619,464 274,743 2,667,759	\$ 4,833,922 \$ 6,6,339 1,509,595 96,054 7,055,910	1,292,570 \$ 17,620 1,358,097 427,016 3,095,303	18,964,897 5,045,340 7,442,819 2,926,804 34,379,860	\$ 18,114,720 5,344,111 6,126,138 2,198,733 31,783,702
Expenditures Salaries and benefits Directors expenses Program support	4,25 1,47	4,236,741 540,303 1,474,705	2,157,317 5,072,215	33,898 - 3,162,837	664,954 - 1,001,396	1,326,790 291,653	2,057,250 - 2,492,794	757,190 - 645,671	11,234,140 540,303 14,141,271	10,162,315 557,078 13,883,421
Equipment Expenses Internal Services	82	264,657 626,510	356,102 617,210	22,647 115,730	431,059 253,440	832 366,330	358,816 502,440	206,166 113,370	1,640,279 2,595,030	1,724,312 2,510,320
recoveries from other functions	(3,75	(3,794,891)	(50,870)	ı	I	(16,270)	(224,920)	ı	(4,086,951)	(4,000,160)
Capital assets		374,783	360,569	18,068	40,686		414,129	652,383	1,860,618	1,987,034
cap		30,425							30,425	30,425
assels	3,75	3,753,233	8,512,543	3,353,180	2,391,535	1,969,335	5,600,509	2,374,780	27,955,115	26,854,745
	\$ 79	34,270 \$	794,270 \$ 1,466,476 \$	\$ 756,826	\$ 532,824	\$ 698,424	\$ 1,455,401 \$	720,523 \$	\$ 6,424,745	\$ 4,928,957